

## **AGENDA**

### **COMMITTEE ON GOVERNMENTAL RELATIONS**

**Meeting:**     **10:30 a.m. Wednesday, May 17, 2006**  
Glenn S. Dumke Auditorium

Jeffrey L. Bleich, Chair  
Melinda Guzman Moore, Vice Chair  
Roberta Achtenberg  
Herbert L. Carter  
Carol R. Chandler  
Moctesuma Esparza  
Debra S. Farar  
William Hauck  
Ricardo F. Icaza  
Corey Jackson  
A. Robert Linscheid  
Craig R. Smith

#### **Consent Items**

Approval of Minutes of Meeting of March 14, 2006

#### **Discussion Items**

1. 2005-2006 Legislative Report No. 9, *Action*

**MINUTES OF THE MEETING OF  
COMMITTEE ON GOVERNMENTAL RELATIONS  
Office of the Chancellor  
Glenn S. Dumke Conference Center  
401 Golden Shore  
Long Beach, California**

**March 14, 2006**

**Members Present**

Jeffrey L. Bleich, Chair  
Melinda Guzman Moore, Vice Chair  
Roberta Achtenberg  
Herbert L. Carter  
Carol R. Chandler  
Debra S. Farar  
Murray L. Galinson, Chair of the Board  
William Hauck  
Corey Jackson  
A. Robert Linscheid  
Charles B. Reed, Chancellor  
Craig R. Smith

**Approval of Minutes**

The minutes of January 31, 2006 were approved.

**2006-2007 Legislative Report 8**

Trustee Bleich introduced the item noting that it contained a status report on the Trustees' legislative program, information on priority legislation identified to date, and an overview of the infrastructure bond process. He then asked Ms. Karen Zamarripa, Assistant Vice Chancellor, Advocacy and Institutional Relations, to present the report.

Ms. Zamarripa reviewed the content of the written agenda item and presented a general overview of newly introduced legislation and current legislative issues in the context of their potential impact on CSU.

With respect to the Board of Trustees legislative program, Ms. Zamarripa reported success in identifying three authors to carry our sponsored legislation. Assembly Member Fran Pavley will assist with the revenue bond program; Senator George Runner with the omnibus efficiency proposal; and Assembly Member Hector De La Torre has introduced the financial aid bill that CSU has sponsored with the California State Students Association. She reported that two remaining issues: overpayment to employees, and the disciplinary notice process, will undergo further discussion in the hope they can be added to our omnibus bill.

Ms. Zamarripa then turned the conversation to the bond discussions in Sacramento.

With the use of PowerPoint slides, she presented an in-depth overview of the Governor's Strategic Growth Plan, the education infrastructure bond program including the potential benefits, possible pitfalls, and various other implications for CSU.

Ms. Zamarripa's presentation also included information on competing proposals, the bond timeline and deadlines for placement on the June 6 or November ballot, and the appointment of a Conference Committee on Infrastructure Bonds.

Ms. Zamarripa reported that the Governor and the legislature are supporting \$345 million per year for the CSU, which is consistent with the Compact, and voters still appear to be supportive of the Governor's overall infrastructure plan. The less positive news is CSU is still competing with others for these funds and could become vulnerable to further restrictions and changes in the investment in higher education should the deal break apart; and there is still controversy on some issues.

Trustee Galinson pointed out the discrepancy in the proposed bond funding split among the three segments (UC, CSU and the Community Colleges) and the reality that it differs from the figures shown in the presentation. Ms. Zamarripa and Mr. West acknowledged the discrepancy citing the Department of Finance's practice of 'holding back' a certain amount in reserve.

The committee recommended approval of the proposed resolution (RGR 03-06-03).

## **COMMITTEE ON GOVERNMENTAL RELATIONS**

### **2005-2006 Legislative Report No. 9**

#### **Presentation By**

Karen Y. Zamarripa  
Assistant Vice Chancellor  
Advocacy and Institutional Relations

#### **Summary**

This item contains a status report on the Trustees' legislative program and legislation identified to date to be most significant or of interest to CSU based on several factors including the Board of Trustees' Legislative Principles.

#### **Trustees' Legislative Program**

The following proposals comprise the Trustees' legislative program for 2006.

##### ***Assembly Bill 2597 (Pavley) Revenue Bonds***

This technical proposal will enhance the CSU's ability to use its system-wide bonds for future projects, and potentially lower its interest costs.

**Status:** AB 2597 was passed out of Assembly Higher Education on the consent calendar. This measure is now headed to Assembly Appropriations.

##### ***Assembly Bill 2813 (De La Torre) Financial Aid: Cal Grant Program Revisions***

This proposal update the Cal Grant program and its funding in the following ways: 1) Provide all Cal Grant B high school entitlement award recipients who enroll at four-year institutions with funds to cover tuition and fees during the initial year of their award; 2) increase the number of Competitive Grants by 50% - from 22,500 to 45,000 in recognition of the five-fold demand for these limited grants, and; 3) Modify the age cap limitation for Cal Grant Transfer Entitlement awards from 24 to 27 years to reflect the average age of students seeking a college degree in California.

**Status:** AB 2813 was passed out of the Assembly Higher Education on a vote of 7-0 and is now headed to Assembly Appropriations.

***Senate Bill 1724 (Runner) Efficiency and Productivity Omnibus***

This proposal would improve efficiency and reduce costs to the CSU with several technical changes ranging from: Authorizing the CSU to handle tort claims directly rather than through the Victim Compensation Board, which costs the CSU up to 15% of each settlement amount; Ease the CSU's ability to recover overpayments it would otherwise be unable to collect. This procedure is consistent with the civil service portion of the Government Code.

**Status:** The bill was heard by the Senate Judiciary Committee on April 25 and was approved by a vote of 4 to 0. The author was forced to delete one item from the bill dealing with vehicle purchases due to opposition from Senator Jeff Denham (R-Salinas).

**Bills of Significance**

In addition to our trustee-sponsored bills, the CSU is actively involved with the following bills:

***Assembly Bill 546 (Garcia): State Computers Prohibited Use, Obscene Matter:*** This bill amends the Government Code to clarify that the use of a state computer to view obscene materials is a misuse of state resources punishable with a \$1,000 civil penalty. Assembly Member Garcia has amended AB 546 to allow for legitimate academic research in this matter along with legitimate legislative research after working with CSU and Trustee Craig Smith.

**CSU Position:** Support  
**Status:** AB 546 has been referred to the Senate Judiciary Committee and a date has yet to be set.

***Assembly Bill 840 (Arambula): Student Financial Aid: California Community College Transfer Cal Grant Entitlement Program:*** This bill forgives those students who, between 2002 and 2005, were awarded California Community College Transfer Entitlement Program (CCCTEP) grants in error, by retroactively exempting these students from the statutory requirement to be California residents at the time of high school graduation. The measure also requires recipients to complete a supplemental verification form and requires colleges to verify a percentage of these forms.

**CSU Position:** Support  
**Status:** This measure was placed on the Senate Appropriations Suspense Calendar.

***Assembly Bill 1072 (Liu): Public Postsecondary Education, Student Fee Policy:*** This measure would establish a policy on setting student fees at the CSU and the University of California in order to "ensure that students are receiving an affordable undergraduate education". It also

requests the Legislative Analyst's Office to report to the legislature annually on the affordability of undergraduate education at both segments.

**CSU Position:** Pending  
**Status:** AB 1072 was referred to Senate Education. The bill has been substantially amended and we are still reviewing these comprehensive amendments.

***Assembly Bill 1315 (Liu) Cal Grant B Awards: Access Costs:*** This bill increases the maximum award for Cal Grant B access costs for items such as books, supplies, living expenses, and transportation--and provides a phase-in of that maximum award.

**CSU Position:** Support  
**Status:** AB 1315 was referred to Senate Education.

***Assembly Bill 1561 (Umberg): State Boards and Commissions: Member Removal: Failure to Attend Meetings:*** This bill allows the appointing authority of a board or commission to remove and replace a termed appointed member should the member miss three out of four regularly scheduled meetings in row. The measure provides that an excused absence includes an absence for sickness, or for legitimate board, commission, or state work.

**CSU Position:** Pending  
**Status:** AB 1561 is awaiting referral by the Senate Rules Committee to its appropriate policy committee and will not be heard if at all until May. According to General Counsel, this measure may not apply to Board of Trustees; review is continuing.

***Assembly Bill 1782 (Mullin): Lottery Act: Multistate Lottery: Distribution of Revenues:*** This proposal would allow the voters of California to authorize California's participation in the multi-state lottery, MegaMillions. This measure would also modify and cap the amount of revenue the CSU would receive from the state lottery to a level at least of the 2004-2005 level, redirecting funding to various K-12 programs.

**CSU Position:** Oppose Unless Amended  
**Status:** AB 1782 passed out of its second policy committee, Assembly Government Organization Committee with two courtesy votes based on a public commitment to confirm that all lottery funds distribution, including MegaMillions game, would continue to be distributed on a per student basis. Once these amendments are taken, CSU will remove its opposition.

***Assembly Bill 1896 (Coto): High School Requirements.*** This measure would require high schools to offer college preparatory (A-G) or college preparatory plus career technical education

curriculum to all students. It also would allow a pupil or parent/legal guardian to request that the pupil be enrolled in a general course of study consistent with graduation requirements.

**CSU Position:** Support  
**Status:** This measure was approved by the Assembly Education on April 26 by a vote of 6-0. The CSU has suggested some amendments to the author to clarify various provisions of the bill. The CSU is the only higher education supporter of this bill to date.

***Assembly Bill 1986 (De la Torre): California State University: Auxiliary Organization contracts: qualified project:*** This measure would require any auxiliary of the California State University to use competitive bidding in awarding a contract for a qualified project. The author's office and sponsor have agreed to language proposed by the CSU that would essentially place the current policy into statute—auxiliaries must use the CSU Contract Law for projects involving public funds. This language will preserve all options under the Contract Law such as design-build. These amendments were presented in committee, and we have removed our opposition.

**CSU Position:** Neutral  
**Status:** This measure passed out of Assembly Higher Education with an agreement to take the CSU's proposed amendments.

***Assembly Bill 2017 (Dymally) Postsecondary Education Accrediting Agencies:*** This bill changes accreditation standards for California postsecondary education.

**CSU Position:** Oppose  
**Status:** AB 2017 was double referred to Assembly Higher Education and Government Organization. This measure was held in Assembly Higher Education by the author. It was subsequently amended to delete the provisions of the bill ("guttled") and replaced it with language dealing with elections taking place in the City of Vernon.

***Assembly Bill 2168 (Liu) Public Postsecondary Education: Common Core Curriculum:*** This measure would require the three higher education segments of California to on or before June 1, 2008 jointly develop, maintain, and disseminate a single common core curriculum in general education courses for the purposes of transferring; effectively requiring all transfer students to use the Intersegmental General Education Transfer Curriculum (IGETC) developed by the University of California thus eliminating the primary transfer pattern for CSU GE Breadth.

**CSU Position:** Sent letter of concern

**Status:** This measure passed out of Assembly Higher Education and is headed to Assembly Appropriations. CSU representatives, as well as others, expressed concerns.

**Assembly Bill 2355 (Negrete McLeod) Public Employees' Retirement: Service Credit: California State University Academic Employees:** This measure which is sponsored by California Faculty Association, would allow an academic employee to "buy back" service time at the cost of the employer. For the Academic Year 2005/2006, the CSU estimates that these costs could be \$600,000 annually. The CSU also believes that as drafted, AB 2355 would allow academic faculty to retroactively buy back time as well, which would cost in excess of \$11 million.

**CSU Position:** Oppose  
**Status:** This measure is currently on the Assembly Appropriations Committee's Suspense Calendar.

**Assembly Bill 2653 (Dymally) Accreditation: California Commission on Accreditation:** This bill establishes the California Commission on Accreditation responsible for the reviewing and accrediting, all elementary, secondary, and postsecondary schools in the state.

**CSU Position:** Oppose  
**Status:** AB 2653 was double referred to Assembly Education and Public Employee Retirement & Social Security Committee. Assembly Member Dymally dropped this measure.

**Assembly Bill 2666 (Goldberg) Public Postsecondary Education: Resident Classification: Members of Recognized Tribes:** This measure would provide that a student who is a member of a federally recognized tribe is entitled to resident classification for purposes of fees.

**CSU Position:** No Official Position  
**Status:** This measure was approved by the Assembly Higher Education on April 18 and is headed to Assembly Appropriations.

**Assembly Bill 2748 (Jones) Public Postsecondary Education: California Educational Facilities Authority: Student Housing:** This measure would authorize the California Educational Facilities Authority to issue debt for the purposes of construction of student housing on or near campus for the California State University and the University of California systems and designates such projects as the *highest priority in all campus capital plans for non-instructional space*.

**CSU Position:** Oppose

**Status:** This measure passed out of Assembly Higher Education (4 to 3) and is now headed to Assembly Appropriations. The CSU opposes this bill because it believes that this measure could lead to a downgrade in the CSU's credit rating, even if it never chooses to participate in the program; the result would be higher interest rates for our systemwide revenue bonds.

***Assembly Bill 2951 (Goldberg) Capital Facilities Fees:*** This measure allows publicly owned utilities to embed capital facilities fees that are not in proportion to service level to public entities. The bill also limits the scope of relief available to those challenging illegal increases to in these fees.

**CSU Position:** Oppose  
**Status:** This measure will be heard on May 3 in Assembly Local Government. This is the repeat conflict between public education and local special districts and could be used to impact a final definition by the California Supreme Court on City of Marina and Fort Ord Reuse Authority vs. Board of Trustees of the California State University.

***Senate Bill 160 (Cedillo): Student Financial Aid: Eligibility: California Dream Act:*** This proposal requests the University of California and requires the California State University, and the California Community Colleges to establish procedures and forms to enable students who are exempt from paying nonresident tuition to participate in all applicable student aid programs administered.

**CSU Position:** Support  
**Status:** SB 160 has been referred to Assembly Higher Education.

***Senate Bill 1124 (Torlakson) Teachers: Recruitment, Training, and Retention:*** This measure would set in place various financial aid and loan forgiveness programs for new teachers in order to provide a qualified teacher in every classroom.

**CSU Position:** Support  
**Status:** This measure was approved by Senate Education on April 27 and now moves to Appropriations Committee.

***Senate Bill 1181 (Maldonado): Public Postsecondary Education: Supplemental Report on Academic and Executive Salaries:*** This bill requires the California Postsecondary Education Commission (CPEC) to produce a report on Executive Salaries on a biennial basis, commencing on December 1, 2007. The report would include data on the total compensation, as defined, of specified executive-level and senior-level administrative positions on both the system and campus levels of the 3 public postsecondary segments.

**CSU Position:** Support if Amended  
**Status:** This measure was temporarily referred to the Senate Education Suspense file on April 19 due to annual costs exceeding \$150,000 including an estimated \$500,000 cost to the CSU. The committee amended the measure but language was not available for review prior to publication of this report.

***Senate Bill 1209 (Scott) Teachers: Teacher Credentialing: Out-of-State Teachers: Professional Growth Programs: Teacher Compensation:*** This omnibus measure removes certain requirements for out-of-state trained teachers related to credentialing, as well as other changes to the teacher credentialing process.

**CSU Position:** Support if Amended  
**Status:** This measure moved from Senate Education to Appropriations Committee the last week of April.

***Senate Bill 1264 (Alquist) Student Financial Aid: Ortiz-Pacheco-Poohigian-Vasconcellos Cal Grant Program:*** This measure would change annual deadlines for submission of Cal Grant financial aid applications from March 2 to June 30. The measure would provide priority to those students who submit an application by March 2.

**CSU Position:** Support  
**Status:** This measure was approved by Senate Education on April 26.

***Senate Bill 1309 (Scott) Nursing Education: State Nursing Assumption Program of Loans for Education: California Community Colleges:*** As amended SB 1309 makes technical changes to the State Nursing Assumption Program of Loans for Education (SNAPLE) as well as investments in Community College Nursing Programs. It also states the intent of the Legislature to expand the number of nurses educated in California by increasing enrollment at the CSU.

**CSU Position:** Support  
**Status:** This measure is the result of work between the legislature and administration and was approved by the Senate Education on April 26. CSU expects a May Revise proposal allocating \$3.6 million to CSU for nursing program expansion in 2007/08.

Adoption of the following resolution is recommended:

**RESOLVED,** By the Board of Trustees of the California State University,  
that the 2005-06 Legislative Report No. 9 is adopted.